

NOTICE OF MEETING

Meeting: GENERAL PURPOSES AND LICENSING COMMITTEE

Date and Time: MONDAY, 6 JUNE 2016, AT 9.30 AM*

Place: COMMITTEE ROOM 3, APPLETREE COURT,

LYNDHURST

Telephone enquiries to: Lyndhurst (023) 8028 5000

023 8028 5588 - ask for Melanie Stephens Email: melanie.stephens@nfdc.gov.uk

PUBLIC PARTICIPATION:

- *Members of the public may speak in accordance with the Council's public participation scheme:
- (a) immediately before the meeting starts, on items within the Committee's terms of reference which are not on the public agenda; and/or
- (b) on individual items on the public agenda, when the Chairman calls that item. Speeches may not exceed three minutes. Anyone wishing to speak should contact the name and number shown above.

Bob Jackson Chief Executive

Appletree Court, Lyndhurst, Hampshire. SO43 7PA www.newforest.gov.uk

This Agenda is also available on audio tape, in Braille, large print and digital format

AGENDA

Apologies

1. MINUTES

To confirm the minutes of the meetings held on 4 March and 16 May 2016 as a correct records.

2. DECLARATIONS OF INTEREST

To note any declarations of interest made by members in connection with an agenda item. The nature of the interest must also be specified.

Members are asked to discuss any possible interests with Democratic Services prior to the meeting.

3. PUBLIC PARTICIPATION

To note any issues raised during the public participation period.

4. **ELECTORAL REVIEW OF HAMPSHIRE COUNTY COUNCIL** (Pages 1 - 26)

To consider the District Council's response to the Local Government Boundary Commission for England's consultation on the Electoral Review of Hampshire County Council.

5. ANY OTHER ITEMS WHICH THE CHAIRMAN DECIDES ARE URGENT

To:	Councillors	Councillors
	S J Clarke (Chairman) L R Puttock (Vice-Chairman) G C Beck G R Blunden Ms L C Ford R L Frampton A T Glass	J M Olliff-Cooper A K Penson D N Tungate A S Wade Mrs C V Ward J G Ward
	L E Harris	Mrs P A Wyeth

GENERAL PURPOSES AND LICENSING COMMITTEE - 6 JUNE 2016

ELECTORAL REVIEW OF HAMPSHIRE COUNTY COUNCIL

1. INTRODUCTION

- 1.1 Members will be aware that the Local Government Boundary Commission for England (LGBCE) is undertaking an electoral review of Hampshire County Council's division boundaries. This Committee has considered, firstly, on 13 July 2015, its initial views on the review and, secondly, on 8 January 2016, recommendations in response to the LGBCE's draft recommendations. The Council has delegated power to the Committee to comment on the Council's behalf.
- 1.2 The LGBCE's final proposals were due to be published on 5 April 2016. However, the LGBCE has, unusually, opened a new phase of public consultation in regard to the county division boundaries for Havant and the New Forest. The Commission has indicated that it has listened to views put to it during the consultation and now proposes to make substantial changes to its previous recommendations for Havant and for the New Forest. (The Commission is satisfied that it has received sufficient evidence to finalise its proposals for the rest of Hampshire and is not consulting on recommendations for any other areas.) They have said that persuasive evidence was received to justify changes in seven New Forest and three Havant Divisions. This report deals with the proposals for the New Forest only.
- 1.3 The revised Divisions for New Forest District now proposed by the LGBCE are set out in the map at Appendix 1. The proposed revised composition of the Divisions is set out in Appendix 2.

2. BACKGROUND

- 2.1 The Committee is reminded that, by law, the LGBCE must follow the following three statutory criteria (summarised) when undertaking electoral reviews:
 - Electoral equality (that is, the number of electors represented by each Councillor must, as nearly as is possible, be the same)
 - Community interests/identities with readily identifiable boundaries
 - Effective and convenient local government
- 2.2 The LGBCE's initial recommendations, together with Hampshire County Council's and New Forest District Council's proposals, are appended as follows:

LGBCE's initial recommendations:

Map – Appendix 3 Composition of Divisions – Appendix 4

Hampshire County Council's proposals:

Map – Appendix 5 Composition of Divisions – Appendix 6

New Forest District Council's proposals

Map – Appendix 7 Composition of Divisions – Appendix 8

- 2.3 Attached at Appendix 9 is the letter dated 10 May 2016 addressed to the Chief Executive of Hampshire County Council by the LGBCE. The Committee is asked to note the last sentence on page 1 "In the event that we do not receive sufficient evidence for all of the potential changes set out in the attached maps, the Commission is likely to revert to its draft recommendations and confirm these as final".
- 2.4 The Committee will be aware that, in its initial proposals for New Forest District, the LGBCE recommended that the number of Councillors representing the District be reduced from 11 to 10. The District Council made strong representations for the number to be reinstated to 11, bearing in mind the very large divisions that will be created in New Forest District if the number of members is reduced, but the LGBCE appears to have dismissed this request in presenting revised recommendations based on 10 County Councillors for the District.
- 2.5 In its recommendations, the District Council put forward suggestions for the Copythorne, Netley Marsh and Bransgore Parishes to be contained within single Divisions, rather than being split over more than one Division as initially proposed by the LGBCE. The District Council also put forward:
 - a proposal for avoiding the division of the Bashley ward of New Milton Town Council (suggested by Hampshire County Council);
 - revised proposals for the make-up of the Lyndhurst & Fordingbridge, Ringwood and Brockenhurst Divisions, as set out in Appendices 7 and 8;
 - support for HCC's proposal that Exbury & Lepe Parish fall within the South Waterside, and not the Brockenhurst, Division.

3. REVISED LGBCE PROPOSALS

- 3.1 The LGBCE's revised proposals include maintaining the Copythorne, Netley Marsh and Bransgore Parishes within single County Divisions. This is welcomed. The LGBCE's proposals do, however, differ from the District Council's recommendations in the following respects:
 - Hyde Parish has been included in the Ringwood Division (the District Council's proposal was for Hyde to be in the Lyndhurst & Fordingbridge Division);
 - Burley Parish has been included in the Brockenhurst Division, whereas the District Council suggested that it form part of the Ringwood Division;
 - The division of the Bashley Ward of New Milton Town Council across two County Divisions – the NF polling district in Brockenhurst Division and the NG polling district in the Milford & Hordle Division. This will mean that a new ward of New Milton Town Council will have to be created;
 - Exbury & Lepe Parish has been retained in the Brockenhurst Division, and not included in the South Waterside Division.

4. COMMENTS ON REVISED LGBCE PROPOSALS

4.1 In the officers' view, the LGBCE's revised proposals are an improvement on those put forward initially. The Copythorne, Netley Marsh and Bransgore Parishes are now within single electoral divisions and therefore maintain community identity, while avoiding potential for confusion as to which County Councillor represents which part of a Parish.

- 4.2 Unfortunately the revised proposals provide for the Bashley ward of New Milton Town Council to be divided across two County Divisions, a situation which is not ideal and which will mean having to create a separate ward of New Milton Town Council. (At present there are coterminous Bashley wards for both the District and the Town Councils, with the District ward being represented by one District Councillor and the Town ward by two Town Councillors.) Changes would not be necessary to the District ward but a separate Town Council ward would have to be established. It is understood that this would take effect from the next ordinary election of Town Councillors, which would be in 2019.
- 4.3 It is not a simple matter to include all of Bashley ward in either the Brockenhurst or the Milford & Hordle Divisions because of the electoral equality consideration. Placing the whole of Bashley within the Brockenhurst Division would increase the electorate in that Division to 16,212, 17% above the County average. Putting the whole of Bashley in the Milford & Hordle Division would mean the electorate in that Division rising to 16,045, or 15.8% above the County average. Neither would be acceptable to the LGBCE.
- 4.4 Without putting forward more comprehensive proposals for change to the LGBCE (for example continuing to promote the make-up of the Divisions proposed by the District Council in January 2016 and as set out in Appendices 7 and 8), it is difficult to address the division of Bashley. Members are asked to consider the issue in the light of the current circumstances.

5. DIVISION NAMES

5.1 At the initial recommendations stage, the LGBCE invited suggestions for names for the new Divisions. This Council suggested the following:

LGBCE Proposal
Lyndhurst & Fordingbridge
Brockenhurst
Dingwood

NFDC Suggested Alternative
North Forest
Mid-Forest
West Forest

Ringwood West Forest

Milford & Hordle Milford, Hordle & Fernhill

5.2 However, the current LGBCE's proposal for the Milford & Hordle Division includes part of Bashley as well as Fernhill. The Committee is requested to indicate whether it wishes to pursue the renaming of the Divisions as originally proposed and, if so, whether it wishes to make an alternative suggestion regarding a name for the Milford & Hordle Division.

6. HAMPSHIRE COUNTY COUNCIL'S VIEWS

6.1 At the time of writing this report, Hampshire County Council's views on the LGBCE's revised recommendations are not known. In view of the short period to respond to the LGBCE, the County Council has delegated authority to the Chief Executive, in consultation with the political group leaders, to respond on the County Council's behalf. HCC's views should be known by the Committee's meeting on 6 June and will be reported orally.

7. CONCLUSIONS

7.1 The fact that the LGBCE has published revised recommendations that avoid dividing the Bransgore, Copythorne and Netley Marsh Parishes over more than one Division is welcomed. It is, however, disappointing that it is now proposed that the Bashley ward of New Milton Town Council be split over two county divisions, which will necessitate the creation of a separate ward of New Milton Town Council. This will mean that the co-terminousity of the District and Parish Wards will be lost. This will not accord with two of the three statutory criteria on which the LGBCE is required to operate - community interests/identities with readily identifiable boundaries; and effective and convenient local government. However, this is not easy to address without recommending more significant changes to the LGBCE's revised recommendations.

8. FINANCIAL AND ENVIRONMENTAL IMPLICATIONS

8.1 Enlarging the County Divisions and dividing parishes across different divisions will mean more and longer journeys by County Councillors to attend Parish Council meetings or to attend to other local issues in their Divisions, with resulting increased travel distances and higher travel claims by County Councillors.

9. CRIME & DISORDER AND EQUALITY & DIVERSITY IMPLICATIONS

9.1 There are none.

10. RECOMMENDATIONS

10.1 The Committee is requested to consider the LGBCE's revised recommendations for the composition of the County Divisions within New Forest District, and to agree the Council's response.

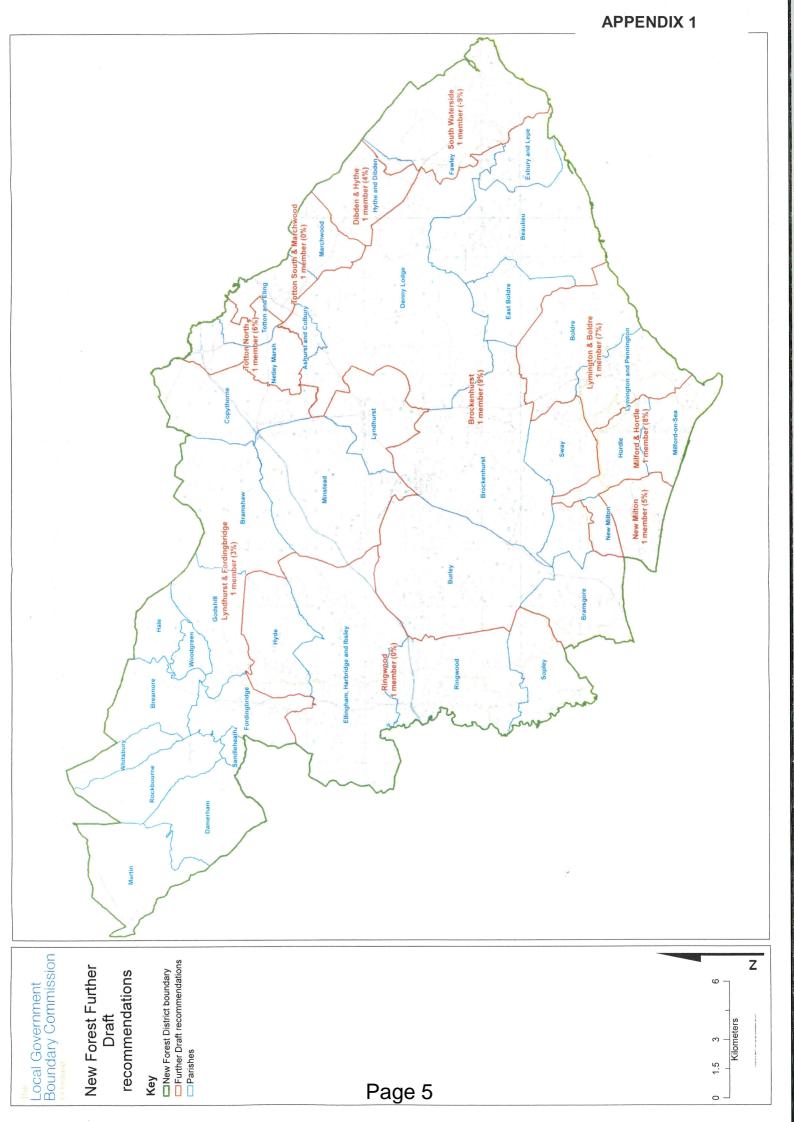
Further information:

Background Papers:

Rosemary Rutins Service Manager, Democratic Services & Member Support Tel: (023) 8028 5588

e-mail: rosemary.rutins@nfdc.gov.uk

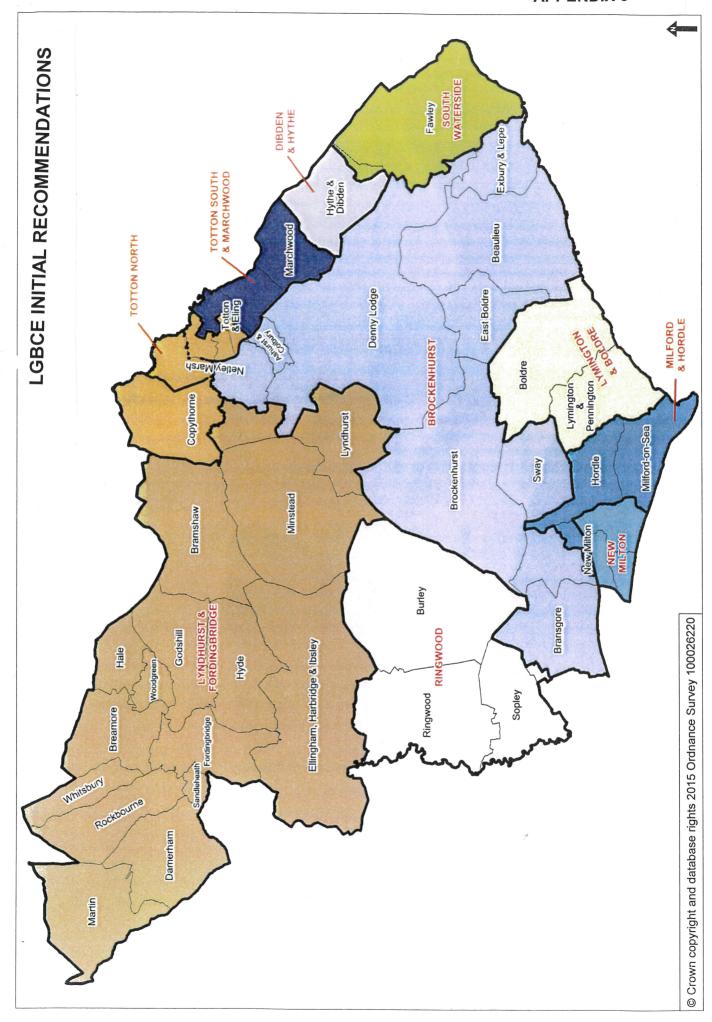
Published documents





		Al	PPENDIX 2
LGBCE'S AMENDED RECOMMENDATIONS -	MAY 2016		
			Variance from County Average - 2021 (13,846)
Brockenhurst		15,100	
Ashurst & Colbury	1833		
Denny Lodge	260		
Exbury & Lepe	136		
Beaulieu	663		
East Boldre	693		
Brockenhurst	2904		
Sway	2903		
Part of Bashley Ward of New Milton Town Council (NF			
Polling District)	1056		
Bransgore	3533		
Burley	1119		
Dibden & Hythe The parish of Hythe & Dibden, with the exception of the Furzedown ward		14,371	4%
Lymington & Boldre		14,749	7%
The parishes of Lymington & Pennington; and Boldre			
Lyndhurst & Fordingbridge		14,231	3%
Bramshaw	564		
Breamore	280		
Copythorne (north & south)	2,267		
Damerham	418		
Fordingbridge	4,994		
Godshill	379		
Hale	452		
Lyndhurst	2,681		
Martin	329		
Minstead	567		
Rockbourne	241		
Sandleheath	505		
Whitsbury	151		
Woodgreen	403		1

Milford & Hordle		14,989	8%
Milford on Sea	4,215		
Hordle	4,749		
Fernhill Ward of New Milton Town Council	4,913		
Part Bashley Ward of New Milton Town Council (NG			
Polling District) (to be warded)	1,112		
New Milton		14,511	5%
Barton, Becton and Milton wards of New Milton Town			
Council			
Ringwood		13,871	0%
Ringwood	11,641	13,071	070
Sopley	586		
Ellingham, Harbridge & Ibsley	894		
Hyde	750		
		12.602	00/
South Waterside	10.006	12,602	-9%
Fawley Parish	10,996		
Furzedown ward of Hythe & Dibden Parish Council	1,606		
Totton North		14,705	6%
Totton Central; Totton North and Totton West wards			
of Totton & Eling Town Council	12,890		
Netley Marsh (North & South)	1,815		
Totton South & Marchwood		13,781	0%
Totton South and Totton East wards of Totton & Eling			
Town Council	9,329		
Marchwood	4,452		
Total		142,910	

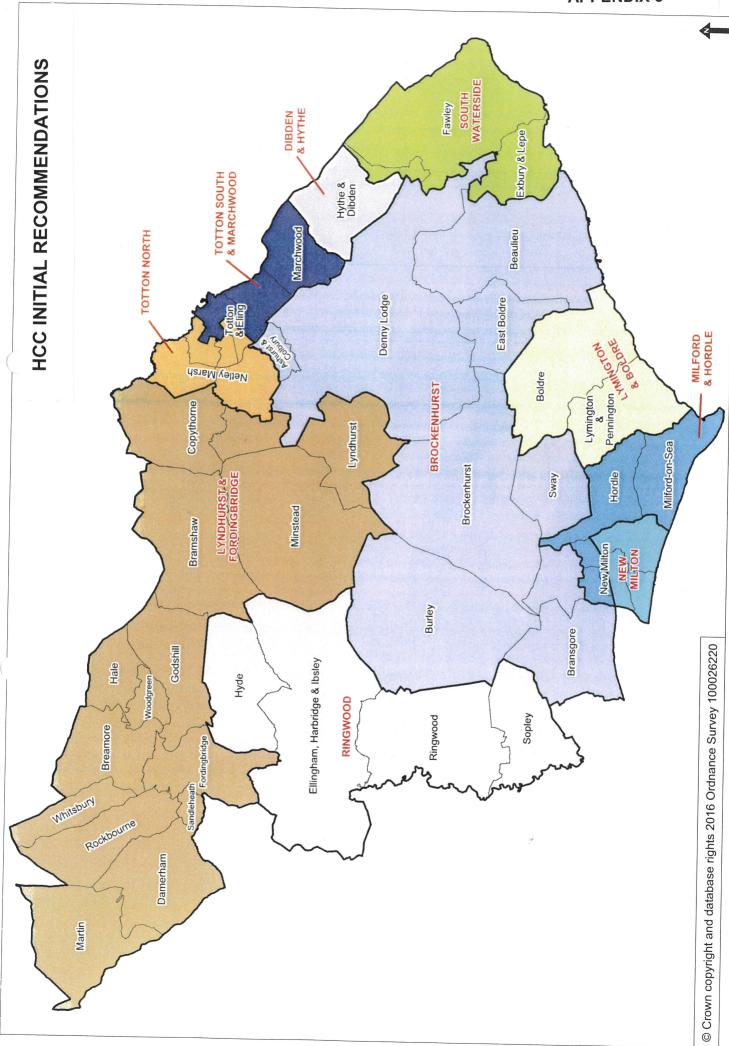


Page 9



SITION OF COU	INTY DIN	Variance from
		County Average - 2021 (13,846)
	15072	8%
1833		
663		
2168		
	14371	4%
14371		
-		
	14749	7%
1575		
13174		
	14935	8%
329		
241		
1327		
567		
894		
	151 280 452 564 1327 2681 567	260 693 136 2903 2011 1501 2168 14371 14371 14371 144749 1575 13174 14935 329 241 151 280 452 564 1327 2681 567 894 750 4994 505 418 379

Bellf and O the cells		42077	00/
Milford & Hordle	4245	13877	0%
Milford on Sea	4215		
Hordle	4749		
Fernhill Ward of New Milton TC	4913		
New Milton		14511	5%
The Barton, Becton and Milton wards of New			
Milton Town Council	14511		
Ringwood		14868	8%
Ringwood	11641	1-1000	3 /0
Burley	1119		
Sopley	586		
Part of Bransgore (to be warded)	1522		
South Waterside		1202	00/
Fawley Parish	10996	12602	-9%
Furzedown Ward of Hythe & Dibden Parish	10990		
Council	1606		
Council	1000		
Totton North		14144	2%
The Copythorne North Ward of Copythorne			
Parish Council	940		
The Netley Marsh North Ward of Netley			
Marish Parish Council	314		
The Totton North, Totton Central and Totton			
West Wards of Totton & Eling Town Council	12890		
Totton South & Marchwood		13781	0%
The Totton East and Totton South wards of		13/01	U%
Totton & Eling Town Council	9329		
The Parish of Marchwood	4452		
THE FAILSH OF WATCHWOOD	4452		
		142910	

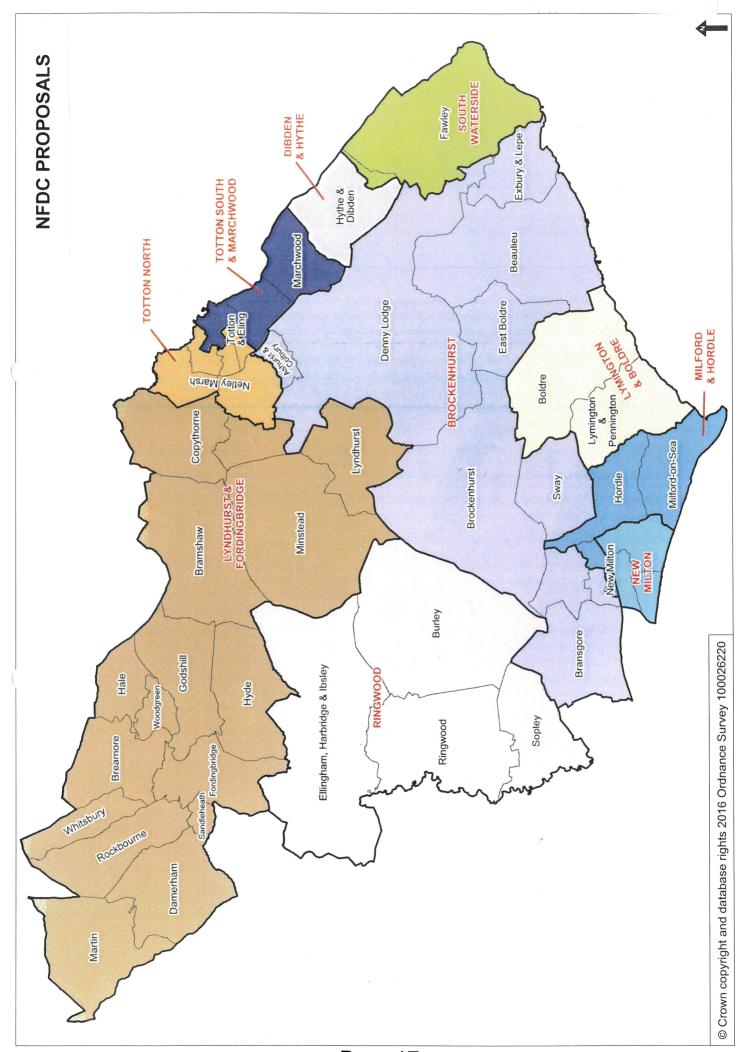


Page 13



			APPENDIX 6
HCC'S INITIAL PROPOSALS FOR C	OMPOSITION OF C		
			Variance from County Average - 2021 (13,846)
Brockenhurst		14964	8%
Ashurst & Colbury	1833		
Beaulieu	663		
Brockenhurst	2904		
Denny Lodge	260		
East Boldre	693		
Sway	2903		
Bransgore (whole parish)	3533		
Part of Bashley Ward of NMTC (NF Polling			
District)	1056		
Burley	1119		
,			
Dibden & Hythe		14371	4%
The parish of Hythe & Dibden, with the			170
exception of the Furzedown Ward	14371		
Lymington & Boldre		14749	7%
Boldre	1575		
Lymington & Pennington	13174		
Lundhuust O Faudinahuidaa		14221	3%
Lyndhurst & Fordingbridge Martin	220	14231	3%
Rockbourne	329 241		
	151		
Whitsbury Breamore	280		
Hale	452		
Bramshaw	564		
Lyndhurst	2681		
Minstead	567		
Fordingbridge	4994		
Sandleheath	505		
Damerham	418		
Godshill	379		
Woodgreen	403		
Copythorne	2267		

Milford & Hordle		14989	8%
Milford on Sea	4215		
Hordle	4749		
Fernhill Ward of New Milton TC	4913		
Part of Bashley Ward of NMTC (NG			
Polling District)	1112		
New Milton		14511	5%
The Barton, Becton and Milton wards of			
New Milton Town Council	14511		
Ringwood		13871	0%
Ringwood	11641		
Sopley	586		
Ellingham, Harbridge & Ibsley	894		
Hyde	750		
South Waterside		12738	-8%
Fawley Parish	10996		
Furzedown Ward of Hythe & Dibden			
Parish Council	1606		
Exbury & Lepe	136		
Totton North		14705	6%
The Totton North, Totton Central and			
Totton West Wards of Totton & Eling			
Town Council	12890		
Netley Marsh	1815		
Totton South & Marchwood		13781	0%
The Totton East and Totton South wards			
of Totton & Eling Town Council	9329		
The Parish of Marchwood	4452		
		142910	
		142310	



Page 17



		AF	PPENDIX 8
NFDC's Recommendations to LGBCE for cor	mposition of Co	ounty Div	isions
			Variance from County Average - 2021 (13,846)
Brockenhurst		14,957	8%
Ashurst & Colbury	1833		
Denny Lodge	260		
Beaulieu	663		
East Boldre	693		
Brockenhurst	2904		
Sway	2903		
Bashley ward of New Milton Town Council (all)	2168		
Bransgore	3533		
Dibden & Hythe		14,371	4%
The parish of Hythe & Dibden, with the exception of			
the Furzedown ward			
Lymington & Boldre		14,749	7%
The parishes of Lymington & Pennington; and Boldre			
Lyndhurst & Fordingbridge		14,981	8%
Bramshaw	564		
Breamore	280		
Copythorne (north & south)	2,267		
Damerham	418		
Fordingbridge	4,994		
Godshill	379		
Hale	452		
Hyde	750		
Lyndhurst	2,681		
Martin	329		
Minstead	567		
Rockbourne	241		
Sandleheath	505		
Whitsbury	151		
Woodgreen	403		
Milford & Hordle		13,877	0%
Parishes of Milford on Sea and Hordle; and the Fernhill ward of New Milton Town Council			

New Milton		14,511	5%
Barton, Becton and Milton wards of New Milton Town			
Council			
Ringwood		14,240	3%
Ringwood	11,641		
Burley	1,119		
Sopley	586		
Ellingham, Harbridge & Ibsley	894		
South Waterside		12,738	-8%
Fawley Parish and Furzedown ward of Hythe &			
Dibden Parish Council			
Exbury & Lepe	136		
Totton North		14,705	6%
Totton Central; Totton North and Totton West wards			
of Totton & Eling Town Council	12,890		
Netley Marsh North	314		
Netley Marsh South	1,501		
Totton South & Marchwood		13,781	0%
Totton South and Totton East wards of Totton & Eling			
Town Council	9,329		
Marchwood	4,452		
Total		142,910	



Mr John Coughlan CBE
Chief Executive
Hampshire County Council
The Castle
Winchester
Hampshire
SO23 8UJ

10 May 2016

Dear Mr Coughlan,

ELECTORAL REVIEW OF HAMPSHIRE: FURTHER LIMITED CONSULTATION

Following consultation on draft recommendations for Hampshire, I am writing to inform you of the Commission's decision to undertake a further period of limited consultation prior to publication of its final recommendations. This will involve our proposals for Havant and New Forest.

Outcome of consultation for Havant and New Forest

During consultation on its draft recommendations, the Commission received alternative division patterns covering Havant and Emsworth from Havant Liberal Democrats. The Commission also received an alternative division pattern from the County Council and District Council for New Forest. Specifically, persuasive evidence was received to justify changes in three Havant divisions and seven New Forest divisions.

The Commission has considered the evidence received for Havant and New Forest carefully and considers that the proposed alternative division patterns have merit in that it will ensure clear boundaries while reflecting communities and achieving electoral equality. However, the proposed pattern of divisions is markedly different from what has been proposed in the Commission's draft recommendations. Accordingly, the Commission has decided to undertake a period of further limited consultation to seek the views of local residents and organisations as to whether it adopt the alternative division patterns for Havant and New Forest.

Before making its final recommendations, the Commission is, therefore, seeking views from interested parties locally on whether the alternative proposals would better reflect community identities and provide for effective and convenient local government when compared to its draft recommendations. In the event that we do not receive sufficient evidence for all of the potential changes set out in the attached maps, the Commission is likely to revert to its draft recommendations and confirm these as final.

The maps attached to this letter indicate the revised proposed division arrangements and show how they differ from those put forward in the draft recommendations. Map 1 shows the Commission's alternative division pattern in Havant. Map 2 shows the Commission's alternative division pattern in New Forest. Electorate information for the area being put out for further consultation can be found at the end of this letter.

This period of further limited consultation commences today, **10 May 2016**, and closes on **6 June 2016**. During this period the Commission welcomes comments and supporting evidence on the proposed recommendations in Havant and New Forest.

The Commission's final recommendations for the whole county, including those areas not subject to further limited consultation, will now be published on **16 August 2016**.

Further Consultation

The Commission is now undertaking a further period of limited consultation on the electoral divisions in Havant and New Forest. The Commission would like to hear whether you support its proposed changes and the reasons for your views.

Representations must be submitted to the Commission by 6 June 2016. The Commission has not finalised its recommendations for Havant and New Forest. We therefore encourage those who have a view on the proposals to write to us, whether they agree with them or not. All representations received during the consultation period will be taken into account and the Commission will then consider the evidence received prior to the publication of its final recommendations.

Representations should be made in writing to reviews@lgbce.org.uk or:

Review Officer (Hampshire)
Local Government Boundary Commission for England
14th Floor, Millbank Tower
Millbank
London
SW1P 4QP

Any respondents who submit comments during this period of the review, and do not want all or any part of the response or name made public, must state this clearly in the response. Any such request should explain why confidentiality is necessary, but all information in responses may be subject to publication or disclosure as required by law (in particular under the Freedom of Information Act 2000). Following the conclusion of this

further consultation, the Commission will consider any further evidence received and prepare its final recommendations for Hampshire as a whole

If you have any queries, please contact Alex Hinds on 0330 500 1274, or alex.hinds@lgbce.org.uk

Yours sincerely,

Jolyon Jackson CBE
Chief Executive
jolyon.jackson@lgbce.org.uk
0330 500 1290

ELECTORATE INFORMATION – Alternative division patterns for Havant

Division name	Number of councillors	Electorate (2014)	Number of electors per councillor	Variance from average %	Electorate (2021)	Number of electors per councillor	Variance from average %
Havant Borough							
Cowplain & Hart Plain	~	12,405	12,405	-5%	12,713	12,713	% 8 -
Havant North	←	14,619	14,619	12%	14,996	14,996	%8
Havant Central	F	13,894	13,894	% 9	14,817	14,817	%2
Havant Coastal	~	13,335	13,335	5%	14,957	14,957	8%
Hayling Island	←	14,235	14,235	%6	15,004	15,004	%8
Purbrook & Stakes South	-	12,523	12,523	-4%	12,726	12,726	%8-
Waterloo & Stakes North	~	12,948	12,948	-1%	13,349	13,349	-4%

ELECTORATE INFORMATION – Alternative division patterns for New Forest

Division name	Number of councillors	Electorate (2014)	Number of electors per councillor	Variance from average %	Electorate (2021)	Number of electors per councillor	Variance from average %
New Forest District	Ħ					:	
Brockenhurst	-	14,968	14,968	14%	15,100	15,100	%6
Dibden & Hythe	~	14,640	14,640	12%	14,371	14,371	4%
Lymington & Boldre	~	13,971	13,971	%2	14,749	14,749	%2
Lyndhurst & Fordingbridge	~	14,005	14,005	%2	14,231	14,231	3%
Milford & Hordle	-	14,936	14,936	14%	14,989	14,989	%8
New Milton	~	14,037	14,037	%2	14,511	14,511	2%
Ringwood	-	13,643	13,643	4%	13,871	13,871	%0
South Waterside	-	12,728	12,728	-3%	12,602	12,602	%6-
Totton North	-	14,747	14,747	13%	14,705	14,705	%9
Totton South & Marchwood	7	14,223	14,223	%6	13,781	13,781	%0